# BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusa	tion Against:	)	File No. 10-2007-187978
WAYNE A. FUNK, M.D.		)	
Physician's and Surgeon's Certificate No. C15738		)	
	Respondent.	) )	

### **DECISION**

The attached Stipulated Surrender of License is hereby adopted by the Medical Board of California, Department of Consumer Affairs, State of California as its Decision in the above entitled matter.

This Decision shall become effective at 5:00 p.m. on November 17, 2009

IT IS SO ORDERED November 10, 2009.

Barbara Johnston
Executive Director

1	EDMUND G. Brown Jr.	
2	Attorney General of California THOMAS S. LAZAR	
3	Supervising Deputy Attorney General MICHAEL S. COCHRANE	
4	Deputy Attorney General State Bar No. 185730	
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8	Attorneys for Complainant	·
9	BEFORE THE MEDICAL BOARD OF CALIFORNIA	
10	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA	
11	SIMILOI	
12	In the Matter of the Accusation Against:	Case No. 10-2007-187978
13	WAYNE A. FUNK, M.D.	OAH Case No. 2008090365
14	2606 Fletcher Parkway El Cajon, CA 92020	STIPULATED SURRENDER OF LICENSE AND DISCIPLINARY ORDER
15	Physician's and Surgeon's Certificate	LICENSE AND DISCH ERNART ORDER
16	No. C15738,	
17	Respondent.	
18		
19	IT IS HEREBY STIPULATED AND AGREED by and between the parties in this	
20	proceeding that the following matters are true:	
21	<u>PARTIES</u>	
22	1. Barbara Johnston (Complainant) is the Executive Director of the Medical	
23	Board of California. She brought this action solely in her official capacity and is represented in	
24	this matter by Edmund G. Brown Jr., Attorney General of the State of California, by Michael S.	
25	Cochrane, Deputy Attorney General.	
26	2. Wayne A. Funk, M.D. (respondent) is represented in this proceeding by	
27	attorney Robert W. Frank, Esq., of the law firm Neil, Dymott, Frank, McFall & Trexler, whose	
28	address is 1010 Second Avenue, Suite 2500, San Diego, California, 92101-4959.	

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3. On or about April 13, 1954, the Medical Board of California issued Physician's and Surgeon's Certificate C15738 to respondent. Respondent's Physician's and Surgeon's Certificate No. C15738 was in full force and effect at all times relevant to the charges brought by Accusation No. 10-2007-187978, and will expire on April 30, 2010.

### JURISDICTION

4. On January 7, 2009, Accusation No. 10-2007-187978 was filed before the Medical Board of California (Board), and is currently pending against respondent. A true and correct copy of Accusation No. 10-2007-187978 and all other statutorily required documents were properly served on respondent on January 7, 2009. On or about January 14, 2009, respondent filed his Notice of Defense contesting the Accusation. A true and correct copy of Accusation No. 10-2007-187978 is attached hereto as Exhibit "A" and incorporated by reference as if fully set forth herein.

### ADVISEMENT AND WAIVERS

- 5. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 10-2007-187978. Respondent also has carefully read, fully discussed with counsel, and understands the effects of this Stipulated Surrender of License and Disciplinary Order.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in Accusation No. 10-2007-187978; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

### **CULPABILITY**

- 8. Respondent agrees that, at an administrative hearing, complainant could establish a *prima facie* case with respect to the charges and allegations contained in Accusation No. 10-2007-187978, a true and correct copy of which is attached hereto as Exhibit "A," and that he has thereby subjected his Physician's and Surgeon's Certificate No. C15738 to disciplinary action.
- 9. Respondent understands and agrees that if he ever petitions for licensure or petitions for reinstatement in the State of California, the Board will treat it as a new application for licensure. Respondent understands and agrees that he must comply with all the laws, regulations and procedures for licensure in effect at the time of the application is filed, and all of the charges and allegations contained in Accusation No. 10-2007-187978 shall be deemed true, correct and fully admitted by respondent when the Board determines whether to grant or deny the application or petition.
- 10. Respondent understands that by signing this Stipulated Surrender of License and Disciplinary Order he is enabling the Board to issue an order accepting the surrender of his Physician's and Surgeon's Certificate No. C15738 without further notice to or opportunity to be heard by respondent.

#### **CONTINGENCY**

- subject to approval of the Board. The parties agree that this Stipulated Surrender of License and Disciplinary Order shall be submitted to the Board for its consideration in the above-entitled matter and, further, that the Board shall have a reasonable period of time in which to consider and act on this stipulation after receiving it. By signing this stipulation, respondent fully understands and agrees that he may not withdraw his agreement or seek to rescind this stipulation prior to the time the Board considers and acts upon it.
- 12. The parties agree that this Stipulated Surrender of License and Disciplinary Order shall be null and void and not binding upon the parties unless approved and adopted by the Board, except for this paragraph, which shall remain in full force and effect. Respondent fully

Surrender of License and Disciplinary Order, the Board may receive oral and written communications from its staff and/or the Attorney General's office. Communications pursuant to this paragraph shall not disqualify the Board, any member thereof, and/or any other person from future participation in this or any other matter affecting or involving respondent. In the event that the Board, in its discretion, does not approve and adopt his Stipulated Surrender of License and Disciplinary Order, with the exception of this paragraph, it shall not be relied upon or introduced in any disciplinary action by either party hereto. Respondent further agrees that should the Board reject this Stipulated Surrender of License and Disciplinary Order for any reason, respondent will assert no claim that the Board, or any member thereof, was prejudiced by its/his/her review, discussion, and consideration of this Stipulated Surrender of License and Disciplinary Order or of any matter or matters related hereto.

### **ADDITIONAL PROVISIONS**

- 13. This Stipulated Surrender of License and Disciplinary Order is intended by the parties herein to be an integrated writing representing the complete, final and exclusive embodiment of the agreements of the parties in the above-entitled matter.
- 14. The parties agree that facsimile copies of this Stipulated Surrender of License and Disciplinary Order, including facsimile signatures of the parties, may be used in lieu of original documents and signatures and, further, that facsimile copies and signatures shall have the same force and effect as originals.
- 15. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice to or opportunity to be heard by respondent, issue and enter the following Order:

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### ORDER

IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. C15738, issued to respondent Wayne A. Funk, M.D., is surrendered and accepted by the Medical Board of California.

- 1. The surrender of respondent's Physician's and Surgeon's Certificate No. C15738 and the acceptance of the surrendered license by the Board shall constitute the imposition of discipline against respondent. This stipulation constitutes a record of the discipline and shall become a part of respondent's license history with the Board.
- 2. Respondent shall lose all rights and privileges as a Physician and Surgeon in California as of the effective date of the Board's Decision and Order.
- 3. Respondent shall cause to be delivered to the Board both his wall and pocket license certificate on or before the effective date of the Decision and Order.
- 4. If respondent ever applies for licensure or petitions for reinstatement of his license in the State of California, the Board shall treat it as a new application for licensure. Respondent must comply with all the laws, regulations and procedures for licensure in effect at the time the application or petition is filed, and all of the charges and allegations contained in Accusation No. 10-2007-187978 shall be deemed to be true, correct and fully admitted by respondent when the Board determines whether to grant or deny the application or petition.
- 5. Should respondent ever apply or reapply for a new license or certification, or petition for reinstatement of a license, by any other health care licensing agency in the State of California, all of the charges and allegations contained in Accusation No. 10-2007-187978 shall be deemed to be true, correct, and fully admitted by respondent for the purpose of any Statement of Issues or any other proceeding seeking to deny or restrict licensure.

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ACCEPTANCE 1 I have carefully read the above Stipulated Surrender of License and Disciplinary 2 Order and have fully discussed it with my attorney, Robert W. Frank, Esq. I understand the 3 stipulation and the effect it will have on my Physician's and Surgeon's Certificate No. C15738. I enter into this Stipulated Surrender of License and Disciplinary Order voluntarily, knowingly, and 5 intelligently, and agree to be bound by the Decision and Order of the Medical Board of 6 California. 7 DATED: 8 Junk M.D. 9 10 I have read and fully discussed with respondent Wayne A. Funk, M.D., the terms 11 and conditions and other matters contained in this Stipulated Surrender of License and 12 Disciplinary Order. I approve its form and content. 13 DATED: 14 15 ROBERT W. FRANK, ESQ Attorney for Respondent 16 17 **ENDORSEMENT** 18 The foregoing Stipulated Surrender of License and Disciplinary Order is hereby 19 respectfully submitted for consideration by the Medical Board of California. 20 21 DATED: EDMUND G. BROWN JR., 22 Attorney General of the State of California 23 THOMAS S. LAZAR Supervising Deputy Attorney General 24 25 26 MICHAEL S. COCHRANE Deputy Attorney General 27 28 Attorneys for Complainant

## Exhibit A

Accusation No. 10-2007-187978

FILED STATE OF CALIFORNIA MEDICAL BOARD OF CALIFORNIA 1 EDMUND G. BROWN JR., Attorney General of the State of California SACRAMENTO January 7, 20 09 2 THOMAS S. LAZAR BY Merie Mai Supervising Deputy Attorney General MICHAEL S. COCHRANE, State Bar No. 185730 3 Deputy Attorney General 4 110 West "A" Street, Suite 1100 San Diego, CA 92101 5 P.O. Box 85266 San Diego, CA 92186-5266 6 Telephone: (619) 645-2074 7 Facsimile: (619) 645-2061 Attorneys for Complainant 8 9 **BEFORE THE** MEDICAL BOARD OF CALIFORNIA **DEPARTMENT OF CONSUMER AFFAIRS** 10 STATE OF CALIFORNIA 11 Case No. 10-2007-187978 In the Matter of the Accusation Against: 12 13 OAH No. WAYNE A. FUNK, M.D. 2606 Fletcher Parkway **ACCUSATION** 14 El Cajon, CA 92020 Physician's and Surgeon's Certificate 15 No. C15738, 16 Respondent. 17 18 Complainant alleges: 19 **PARTIES** 20 1. Barbara Johnston (Complainant) brings this Accusation solely in her official capacity as the Executive Director of the Medical Board of California. 21 22 2. On or about April 13, 1954, the Medical Board of California (Board) issued Physician's and Surgeon's Certificate Number C15738 to Wayne A. Funk, M.D. 23 24 (respondent). The Physician's and Surgeon's Certificate was in full force and effect at all times 25 relevant to the charges brought herein and will expire on April 30, 2010, unless renewed. 26 /// 27 /// 28 ///

#### **JURISDICTION**

	3.	This Accusation is brought before the Board, under the authority of the
following l	aws. All	section references are to the Business and Professions Code (Code) unless
otherwise i	ndicated.	

- 4. Section 2227 of the Code provides that a licensee who is found guilty under the Medical Practice Act may have his or her license revoked, suspended for a period not to exceed one year, placed on probation and required to pay the costs of probation monitoring, be publically reprimanded, or such other action taken in relation to discipline as the Board deems proper.
  - 5. Section 2234 of the Code states:

"The Division of Medical Quality<sup>1</sup> shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

- "(a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter [Chapter 5, the Medical Practice Act].
  - "(b) Gross negligence.
- "(c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute repeated negligent acts.
- "(1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.

<sup>1.</sup> California Business and Professions Code section 2002, as amended and effective January 1, 2008, provides that, unless otherwise expressly provided, the term "board" as used in the State Medical Practice Act (Cal. Bus. & Prof. Code, §§2000, et. seq.) means the "Medical Board of California," and references to the "Division of Medical Quality" and "Division of Licensing" in the Act or any other provision of law shall be deemed to refer to the Board.

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"(2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care.

"…"

### 6. Section 2238 of the Code states:

"A violation of any federal statute or federal regulation or any of the statutes or regulations of this state regulating dangerous drugs or controlled substances constitutes unprofessional conduct."

- 7. Section 2242 of the Code states, in pertinent part,
- "(a) Prescribing, dispensing, or furnishing dangerous drugs as defined in Section 4022 without an appropriate prior examination and a medical indication, constitutes unprofessional conduct."
  - 8. Section 2266 of the Code states:

"The failure of a physician and surgeon to maintain adequate and accurate records relating to the provision of services to their patients constitutes unprofessional conduct."

- 9. Section 725 of the Code states, in pertinent part,
- "(a) Repeated acts of clearly excessive prescribing, furnishing, dispensing, or administering of drugs or treatment . . . is unprofessional conduct for a physician and surgeon . . ."

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"(c) A practitioner who has a medical basis for prescribing, furnishing, dispensing, or administering dangerous drugs or prescription controlled substances shall not be subject to disciplinary action or prosecution under this section.

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"(d) No physician and surgeon shall be subject to disciplinary action pursuant to this section for treating intractable pain in compliance with Section 2241.5."

### **FIRST CAUSE FOR DISCIPLINE**

### (Gross Negligence)

- 10. Respondent is subject to disciplinary action under section 2234, as defined by section 2234, subdivision (b), of the Code, in that he has engaged in gross negligence in his care and treatment of his patients, as more particularly described hereinafter:
  - Enforcement Administration (DEA) and an investigator from the Board appeared at Respondent's medical office with a Warrant of Inspection to perform an administrative inspection of Respondent's controlled substances, records, files, order forms, logs and any other documents required under the Controlled Substances Act, Title 21 of the United States Code. During this inspection the investigators observed a counter with numerous sample medications and a basket containing prescription bottles, including controlled substances, which were returned by patients. Some of these prescriptions bottles still held medication. There was also a full drawer of prescription bottles, many with expired dates, which Respondent stated had been returned by patients. Respondent told the investigators that he collected unused medications from patients and then re-issued the medications to other patients, as a means of making the medications more affordable.
  - (b) Respondent surrendered his DEA certificate to the DEA investigators on January 15, 2008. The DEA investigators seized controlled substances from Respondent's office. The seized medication included:
  - (1) 16 capsules of Oxycodone HCL 5 mg, a Schedule II controlled substance, in a patient's prescription bottle;
  - (2) 240 capsules of Diazepam, a Schedule IV controlled substance, in a patient's prescription bottle;

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- (3) 35 tablets of Lorazepam 2 mg, a Schedule IV controlled substance, in a patient's prescription bottle; and
- (4) 14 tablets of Temazepam 15 mg, a Schedule IV controlled substance, in a patient's prescription bottle.
- (c) On June 6, 2008, Respondent was interviewed by an investigator and a district medical consultant for the Board. During this interview, Respondent stated he had a long-standing practice of accepting unused medications from patients and reissuing them to other patients as samples. Respondent estimated he did this about once a month.

### **SECOND CAUSE FOR DISCIPLINE**

### (Prescribing Without Appropriate Prior Examination and Medical Indication)

- 11. Respondent is further subject to disciplinary action under section 2234, as defined by 2242, in that he prescribed, dispensed, or furnished dangerous drugs without an appropriate prior examination and without a medical indication, as more particularly alleged hereinafter:
  - (a) On or about November 10, 2007, the Board initiated an investigation upon receipt of a complaint letter from Dr. S.R., who reported she was providing treatment to Patient S.L. for detoxification of Xanax (Alprazolam), which had been prescribed to him in large quantities by Respondent. Patient S.L. was well known to Dr. S.R. from prior treatment for dependance of benzodiazepines, opiates, amphetamines, and Neurontin. Patient S.L. told Dr. S.R. that Respondent offered to dispense 100 Xanax to him for \$25, but he declined the offer. Patient S.L. also reported Respondent gave him 10 Xanax tablets from his office, and offered to prescribe him stimulants.
  - (b) A Controlled Substance Utilization Review and Evaluation System (CURES) report indicates Respondent prescribed Xanax, a Schedule IV controlled substance, to Patient S.L. as follows:
    - (1) 240 1 mg tablets filled on or about September 26, 2007;
    - (2) 30 2 mg tablets filled on or about October 7, 2007;
    - (3) 240 1 mg tablets filled on or about October 14, 2007;

1	(4) 120 2 mg tablets filled on or about October 15, 2007;	
2	(5) 120 2 mg tablets filled on or about October 31, 2007; and	
3	(6) 120 2 mg tablets filed on or about November 29, 2007.	
4	(c) In addition to the above prescriptions for Xanax, Respondent dispensed	
5	ten 2 mg tablets of Xanax to Patient S.L. on or about October 29, 2007.	
6	(d) Patient S.L. told Respondent he had been taking up to 16 mg per day of	
7	Xanax, and that he had been "cut off" from Xanax at the VA Hospital.	
8	(e) Respondent failed to obtain an adequate history, and failed to request prior	
9	medical records of Patient S.L., prior to prescribing and dispensing dangerous drugs to	
10	Patient S.L.	
11	(f) The amounts of Xanax Respondent prescribed to Patient S.L. were not	
12	medically indicated.	
13	THIRD CAUSE FOR DISCIPLINE	
14	(Excessive Prescribing)	
15	12. Respondent is further subject to disciplinary action under section 2234,	
16	subdivision (a), and 2238, as defined by section 725, of the Code, in that he committed repeated	
17	acts of clearly excessive prescribing or administering of drugs in his care and treatment of Patient	
18	S.L., as more particularly alleged hereinafter: Paragraph 11, above, is hereby incorporated by	
19	reference as if fully set forth herein.	
20	FOURTH CAUSE FOR DISCIPLINE	
21	(Violation of Drug Statutes and Regulations)	
22	13. Respondent is further subject to disciplinary action under section 2234, as	
23	defined by section 2238, in that he has violated a federal statute or federal regulation and/or any	
24	of the statutes or regulations of the State of California regulating dangerous drugs or controlled	
25	substances, as more particularly alleged hereinafter:	
26	(a) Paragraphs 10, 11, and 12, above, are hereby incorporated by reference as	
27	if fully set forth herein.	
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### **PRAYER**

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Medical Board of California issue a decision:

- 1. Revoking or suspending Physician's and Surgeon's Certificate Number C15738, issued to Wayne A. Funk, M.D.
- 2. Revoking, suspending, or denying Respondent's approval authority to supervise physicians' assistants pursuant to section 3527 of the Code.;
- 3. Ordering Respondent to pay the Board, if placed on probation, the costs of probation monitoring; and
  - 4. Taking such other and further action as deemed necessary and proper.

DATED: \_\_January 7, 2009

BARBARÁ JOHNSTØ

Executive Director

Medical Board of California

State of California Complainant

1	EDMUND G. BROWN JR., Attorney General		
2	of the State of California THOMAS S. LAZAR		
3	Supervising Deputy Attorney General MICHAEL S. COCHRANE, State Bar No. 185730		
4	Deputy Attorney General 110 West "A" Street, Suite 1100		
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6	P.O. Box 85266 San Diego, CA 92186-5266		
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8	Attorneys for Complainant		
9	BEFORE THE		
10	MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA		
11	STATE OF CAL	IFURNIA	
12	In the Matter of the Accusation Against:	Case No. 10-2007-187978	
13	WAYNE FUNK, M.D.	REQUEST FOR DISCOVERY	
14	Respondent.	[Gov. Code § 11507.6]	
15			
16	TO RESPONDENT:		
17	Under section 11507.6 of the Govern	ment Code of the State of California, parties	
18	to an administrative hearing, including the Complainant, are entitled to certain information		
19	concerning the opposing party's case. A copy of the provisions of section 11507.6 of the		
20	Government Code concerning such rights is included among the papers served.		
21	PURSUANT TO SECTION 11507.6 OF THE GOVERNMENT CODE, YOU		
22	ARE HEREBY REQUESTED TO:		
23	1. Provide the names and addresses of witnesses to the extent known to the		
24	Respondent, including, but not limited to, those intended to be called to testify at the hearing, and		
25	2. Provide an opportunity for the Complainant to inspect and make a copy of any of		
26	the following in the possession or custody or under control of the Respondent:		
27	a. A statement of a person, other than the Respondent, named in the initial		

omission of the Respondent as to this person is the basis for the administrative proceeding;

- b. A statement pertaining to the subject matter of the proceeding made by any party to another party or persons;
- c. Statements of witnesses then proposed to be called by the Respondent and of other persons having personal knowledge of the acts, omissions or events which are the basis for the proceeding, not included in (a) or (b) above;
- d. All writings, including but not limited to reports of mental, physical and blood examinations and things which the Respondent now proposes to offer in evidence;
- e. Any other writing or thing which is relevant and which would be admissible in evidence, including but not limited to, any patient or hospital records pertaining to the persons named in the pleading;
- f. Investigative reports made by or on behalf of the Respondent pertaining to the subject matter of the proceeding, to the extent that these reports (1) contain the names and addresses of witnesses or of persons having personal knowledge of the acts, omissions or events which are the basis for the proceeding, or (2) reflect matters perceived by the investigator in the course of his or her investigation, or (3) contain or include by attachment any statement or writing described in (a) to (e), inclusive, or summary thereof.

For the purpose of this Request for Discovery, "statements" include written statements by the person, signed, or otherwise authenticated by him or her, stenographic, mechanical, electrical or other recordings, or transcripts thereof, of oral statements by the person, and written reports or summaries of these oral statements.

YOU ARE HEREBY FURTHER NOTIFIED that nothing in this Request for Discovery should be deemed to authorize the inspection or copying of any writing or thing which is privileged from disclosure by law or otherwise made confidential or protected as attorney's work product.

Discovery.wpd SD2008802371

Your response to this Request for Discovery should be directed to the undersigned attorney for the Complainant at the address on the first page of this Request for Discovery within 30 days after service of the Accusation.

Failure without substantial justification to comply with this Request for Discovery may subject the Respondent to sanctions pursuant to sections 11507.7 and 11455.10 to 11455.30 of the Government Code.

DATED: December 8, 2008

EDMUND G. BROWN JR., Attorney General of the State of California

THOMAS S. LAZAR Supervising Deputy Attorney General

MICHAEL S. COCHRANE Deputy Attorney General

Attorneys for Complainant